



Board Workshop / Discussion Agenda

15 West Kellogg Blvd.
Saint Paul, MN 55102
651-266-9200

May 27, 2025 - 10:30 a.m.

Courthouse Room 220

WORKSHOP

1. **Strategic Priority: Putting Well-Being and Community at the Center of Justice System Transformation**

[2025-183](#)

Sponsors: County Manager's Office



Board of Commissioners

Request for Board Action

15 West Kellogg Blvd.
Saint Paul, MN 55102
651-266-9200

Item Number: 2025-183

Meeting Date: 5/27/2025

Sponsor: County Manager's Office

Title

Strategic Priority: Putting Well-Being and Community at the Center of Justice System Transformation

Attachment

1. Presentation



May 27, 2025

Putting Well-being and Community at the Center of Justice System Transformation



Agenda

Strategic Priority Overview

Gloria Reyes, Deputy County Manager, Safety and Justice Service Team

Performance Measure: Average Daily Population in the Adult Detention Center

Ashlee Bryant, Undersheriff, Detention Services, Sheriff's Office

Kyle Mestad, Undersheriff & Chief of Staff, Sheriff's Office

Strategies to Reduce the Average Daily Population

John Choi, Ramsey County Attorney

Gloria Reyes, Deputy County Manager, Safety and Justice Service Team

Community Corrections Performance Measure: Revocations

Kim Stubblefield, Deputy Director of Field Services, Community Corrections

Edward Hauck, Research & Evaluation Supervisor, Community Corrections

Strategic Priority

Putting Well-being and Community at the Center of Justice System Transformation

This strategic priority underscores Ramsey County's commitment to reducing interactions with the justice system, particularly for individuals from the most underserved communities. Our approach emphasizes the use of social services and public health interventions as the primary response, reserving justice system involvement only when diversion efforts are not successful.

Our strategy focuses on improving outcomes for those most impacted by the current system. We aim to collaborate with community members and system leaders to identify and remove systemic barriers, while investing in proven, effective solutions that foster safer and healthier communities.

Goal & Strategies

Goal: Reduce the Number of Days in the Adult Detention Center



Strategies

- Enable community participation.
- Connect justice involved individuals to wraparound resources and provide support upon release.
- When appropriate, use diversion programs.
- Review policies and practices.
- Leverage community-based organizations to implement pretrial navigator program.

Advancing the Strategic Priority:

Elected Office/Department Performance Measures

Department	Performance Measure	Description
Sheriff's Office	Average Daily Population in the Adult Detention Center	The Sheriff's Office reports regularly on the population of the Adult Detention Center (ADC), a pre-trial detention facility. This is one measure that can reflect the efficiency of the county's criminal justice system in resolving criminal cases.
County Attorney's Office	Percentage of adults who are provided alternatives to make amends in a way that avoids a felony conviction	A felony conviction creates barriers that increases racial disparities. To address this, we provide alternatives to legal system involvement that address accountability.
Community Corrections	Percentage of adults exiting felony level supervision who are sent to prison (Revocation Rates)	Community Corrections continues to implement strategies to reduce the number of adults in confinement without impacting public safety and improving success for people on supervision.

Average Daily Population in the Adult Detention Center

Introduction and Key Data Points

- *A jail population* refers to the individuals in the county's care and custody.
 - "Who is in jail?"
- Two important measures reflect the overall efficiency of the justice system in resolving cases:
 - *Average daily population.*
 - "How many people are in jail?"
 - *Average length of stay.*
 - "How long are people in jail?"



Population Factors

The ADC does not determine:

- Who is arrested
- Who is brought to jail
- Bail amounts or other conditions of the court
- How long a person remains in pre-trial detention (in-custody)
- A person's sentence (i.e., time to be served or probation)
- Eligibility for diversion

Who impacts the ADC population?

- Multiple stakeholders: police, city/county attorneys, public defenders, courts, social services, public health, community corrections, pre-trial services, community providers, the State of Minnesota, etc.

What impacts the ADC population?

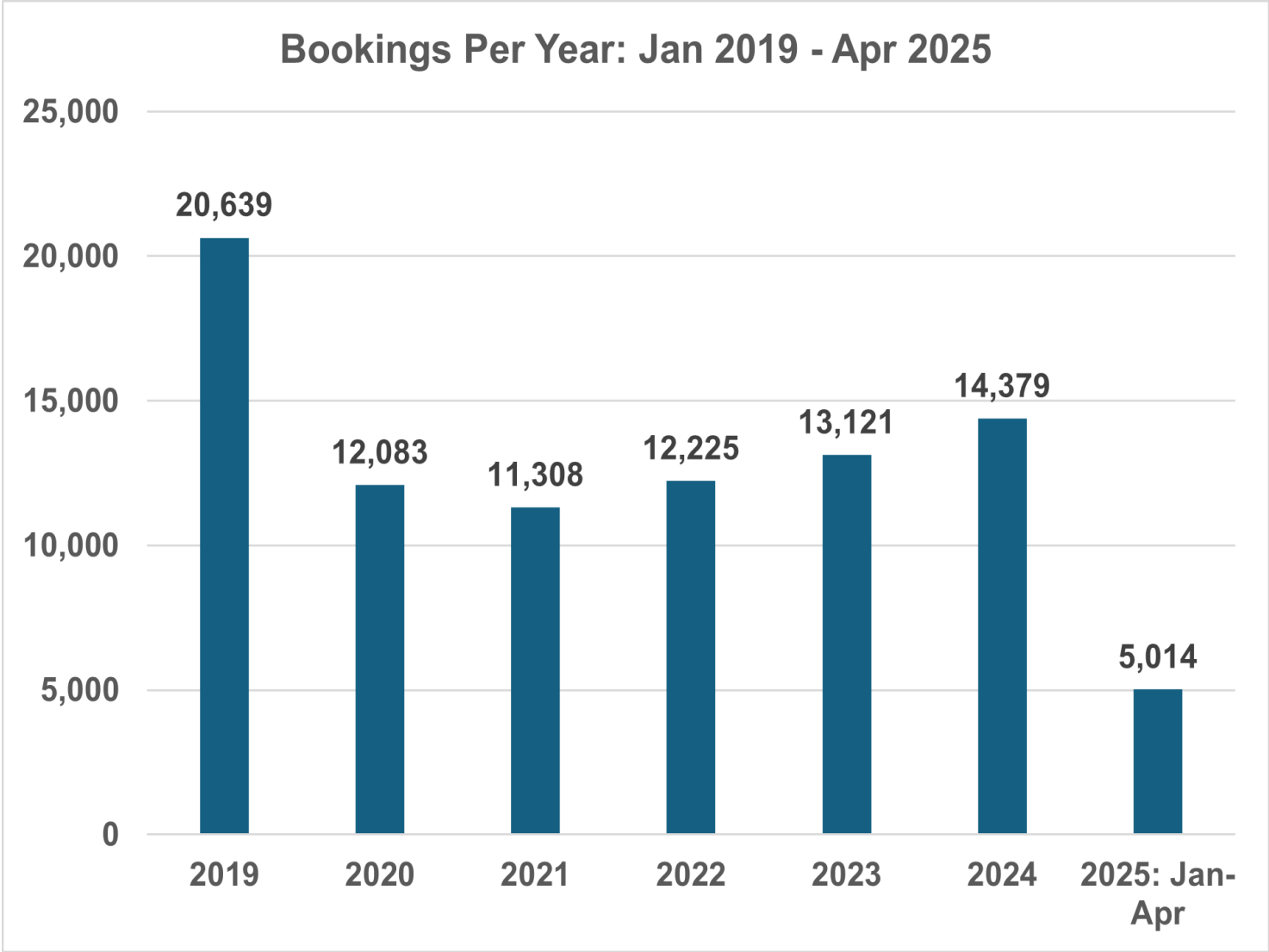
- Crime, state laws, policies
- Resources and supports

Adult Detention Center Average Daily Population

Performance Measure	2019	2020	2021	2022	2023	2024	2027
Average daily population	370	245	264	404	386	392	?

- The jail population is regularly reported as it reflects the overall efficiency of the justice system in resolving cases.
- Population reduced during COVID-19 and then increased due to violent crime, court backlogs, and other factors (Rule 20, probation violations, etc.).
- There remains a disproportionate amount of people of color and individuals with mental health concerns involved in the justice system.
- In 2023, bookings by race included 30% White, 48% Black, 10% Asian, 8% Hispanic, 3% Native American, and 1% two or more races.

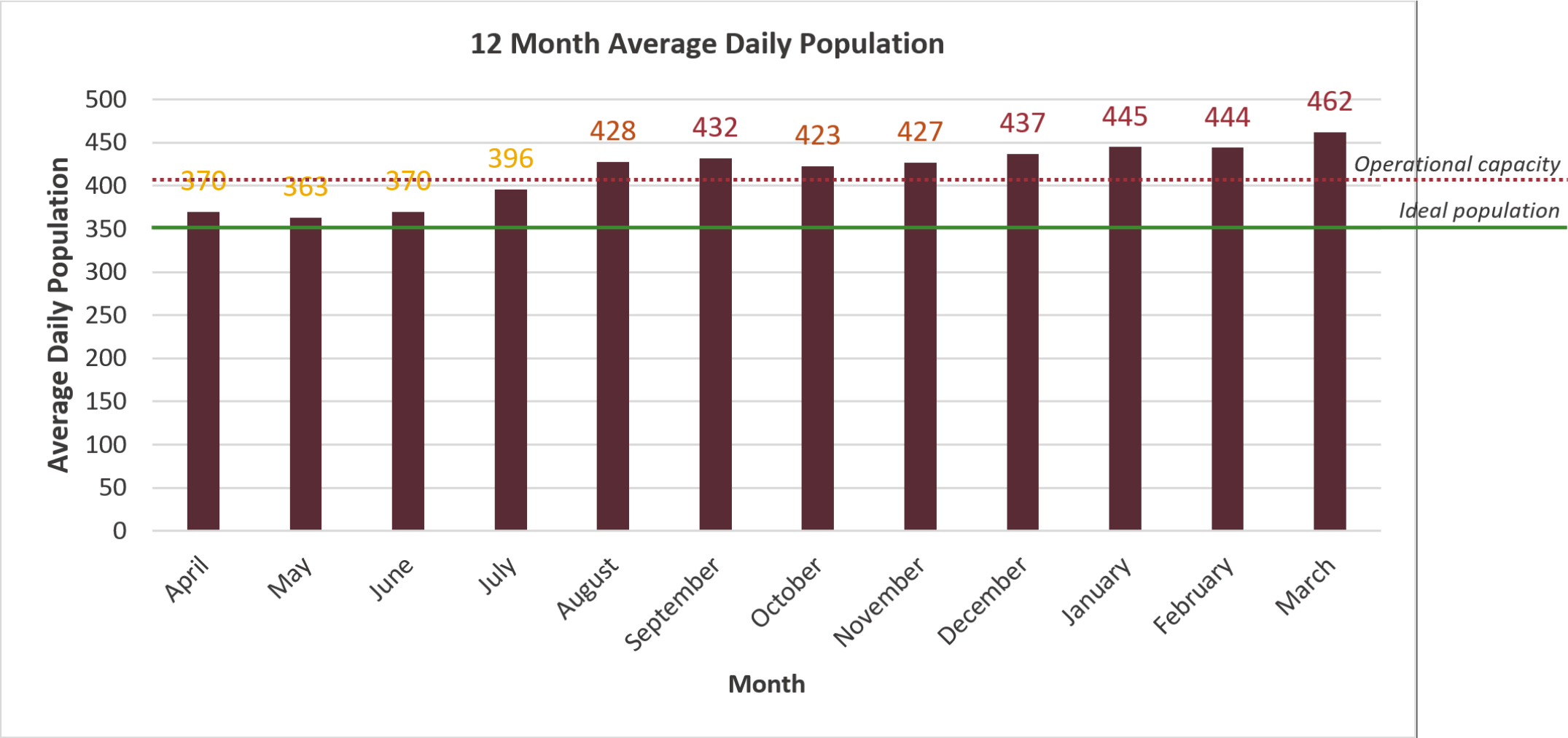
Adult Detention Center Dashboard Bookings



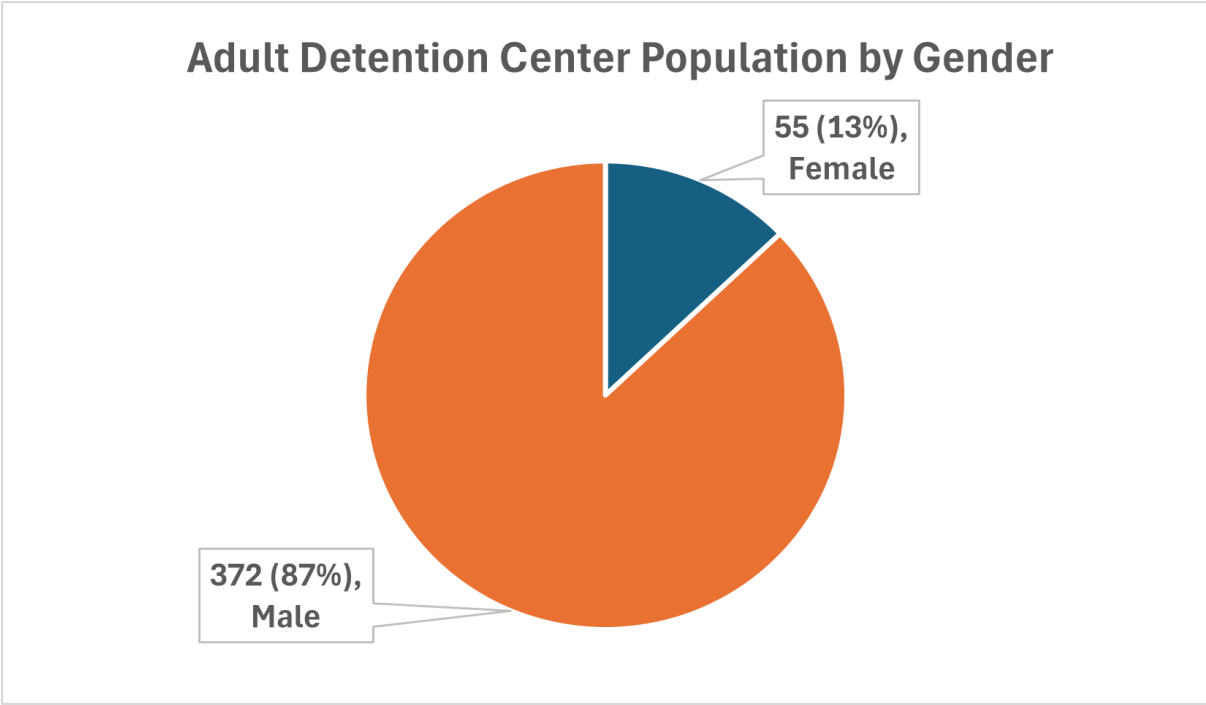
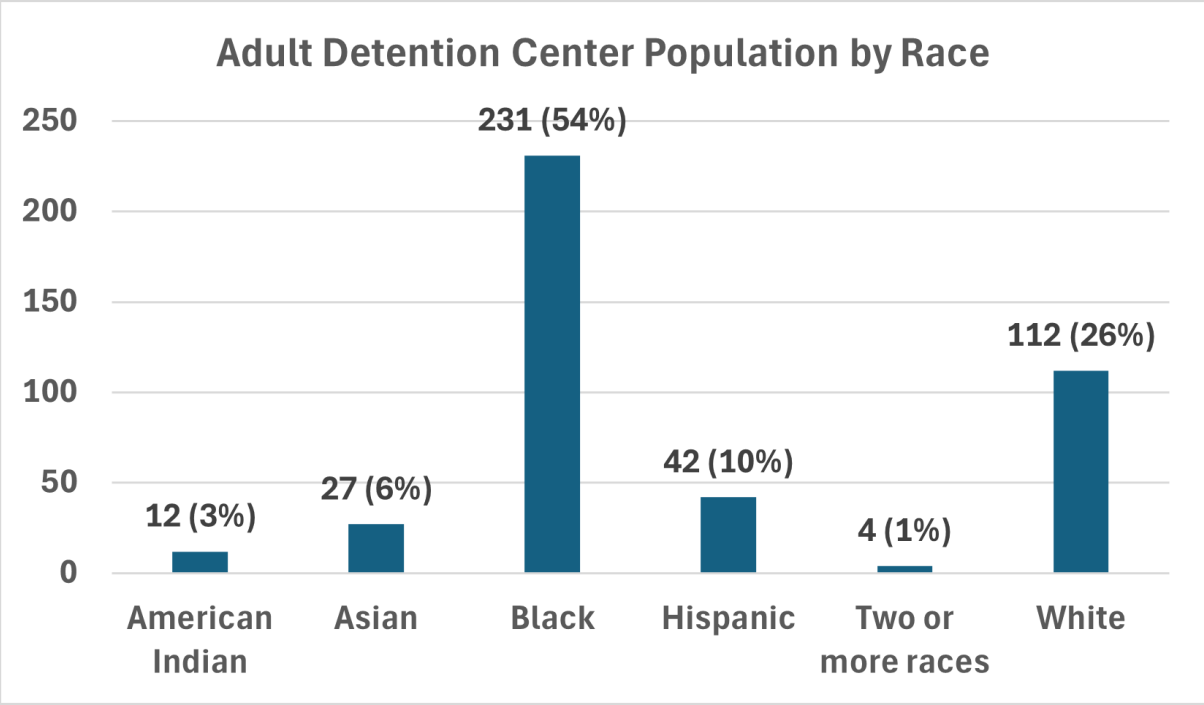
Adult Detention Center Population Trends

- Since 2022, Ramsey County has grappled with a high jail population.
- A high population increases demands for staffing and services (overtime, food service, clothing, bedding, laundry, janitorial services), while limiting opportunities and delaying building improvements.
- Minnesota Department of Corrections sets an approved capacity and operational capacity for all facilities in the state.
- This year the jail population has remained high and Community Corrections started housing individuals to help reduce the population at the ADC.
- Renewed partnerships with the County Manager, Safety & Justice, Health & Wellness, Community Corrections, Property Management, Public Health, and Social Services.

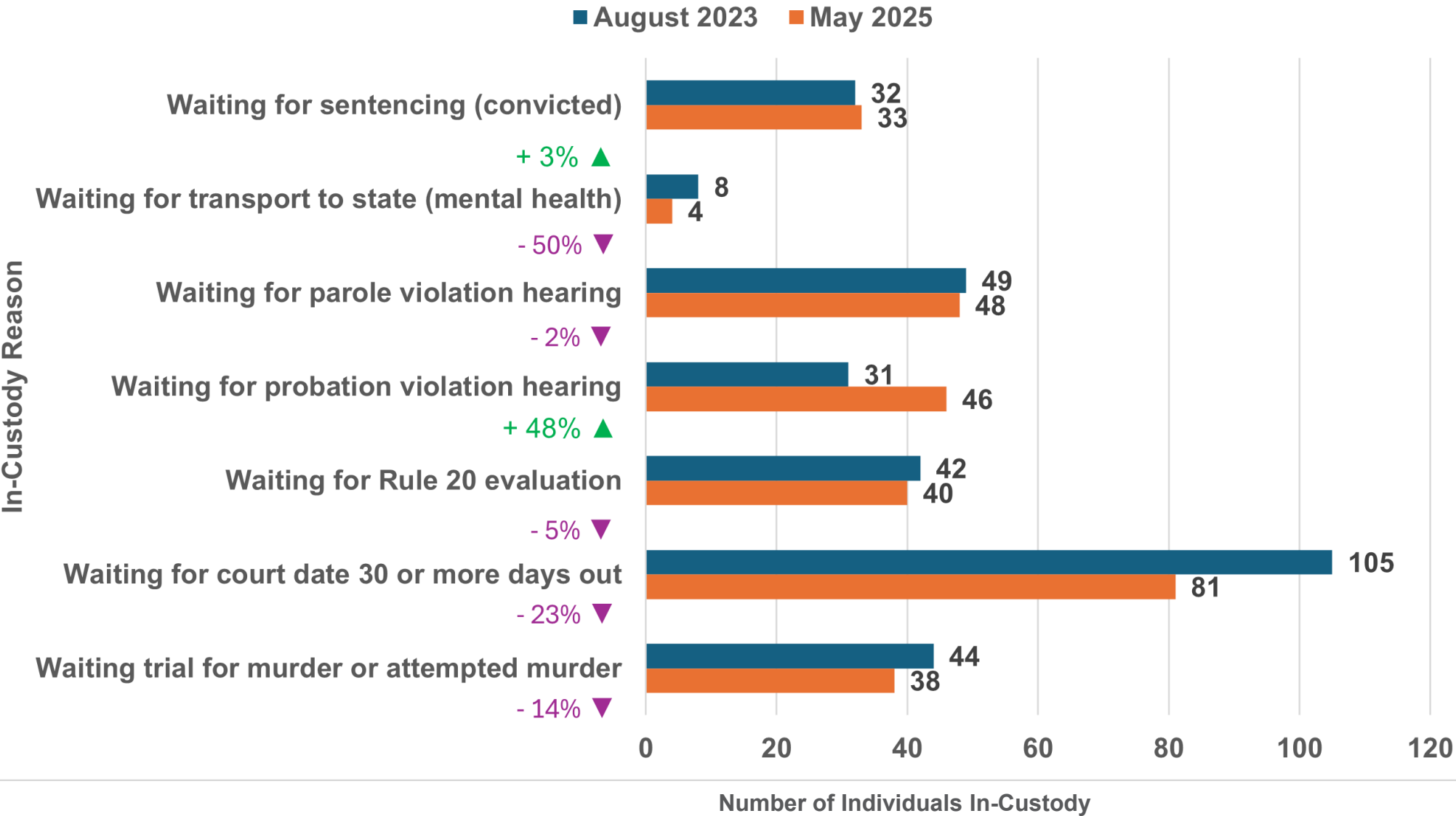
Adult Detention Center Population Trends



Adult Detention Center Dashboard



Adult Detention Center Population Clusters Comparison



Strategies to Reduce the Average Daily Population



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Ramsey County Board Workshop:
Justice System Transformation
May 27, 2025



Relevant Laws and Orders:

- County Attorneys vs. City Attorney Authority under MN law
- 36- & 48-Hour rule - Judicial Review
- Chief Judge Delegated Release Order



How We Charge:

Charge Method	Number of Cases (2024)	Percent of total
While in Detention/Held	1,954	52.5%
By Warrant	1,003	27.0%
By Summons	762	20.5%
Total	3,719	100%

Hold vs. Release risk assessment factors: Public Safety and likelihood of appearance.

Main reason for being held in jail:

- 1) Accused of a Violent crime/s (murder, rape, assault, kidnapping)
- 2) A history of conditional release and bail violations



**Strategies for Prioritizing Jail for Individuals who pose a Public Safety Risk,
while expanding safe alternatives for others:**

- Sequential Bail review
- Diversion
- Treatment Courts: *Adult Drug Court, Driving While Intoxicated (DWI) Court, Mental Health Court, Veterans Treatment Court*

Performance Measure	2020	2021	2022	2023	2024	Goal: 2025	Goal: 2027
% of adults who are provided alternatives to make amends in a way that avoids a felony conviction	7%	13%	9%	7%	8%	10%	13%



Opportunities for Further Justice Transformation:

Re-opening of RCCF - Thank you!

RULE 20:

- RCAO Rule 20 Team
- Partnerships: RCAO, Public Defender Office, Court, and Social Services

Opportunities:

- Increased Mental Health Services in jail.
- Additional locations for placement of people, more beds needed.

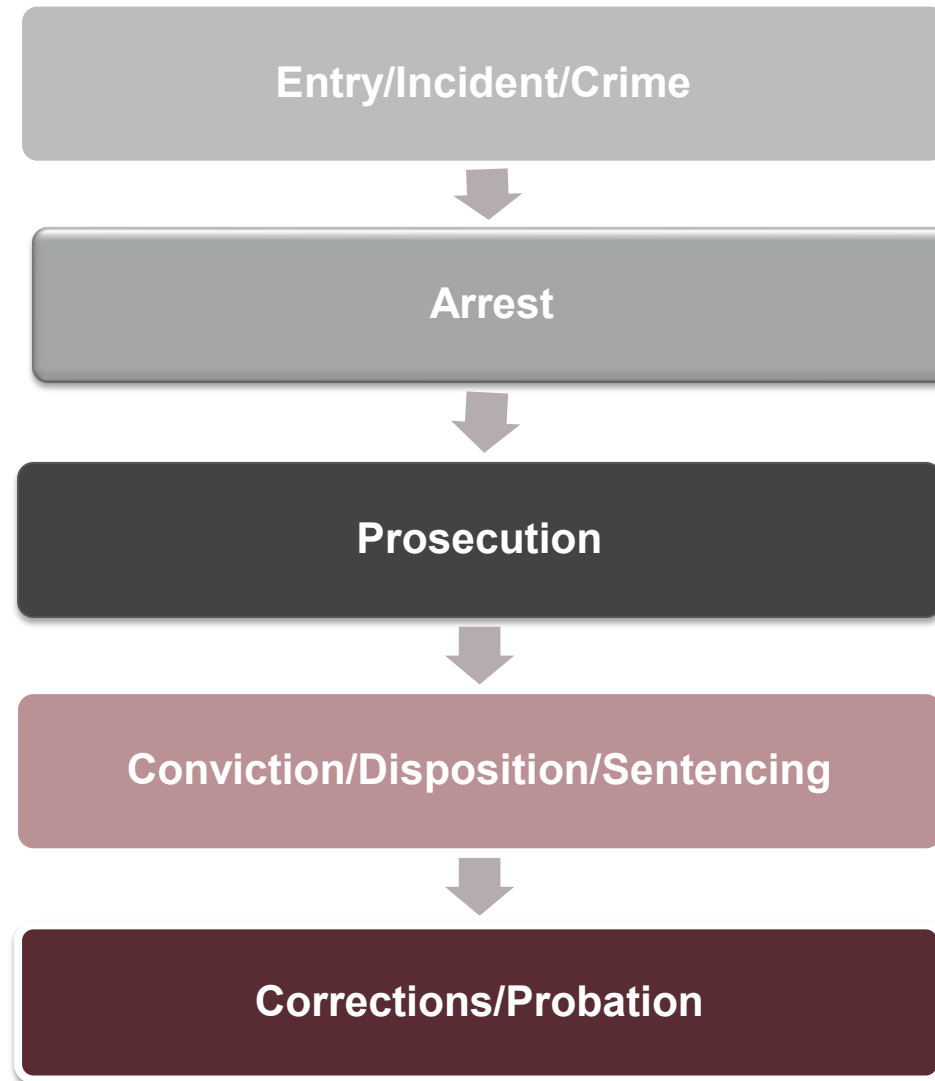


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Questions?

Community Corrections Performance Measure: Revocations

Corrections Sits at the Deep-End of the Criminal Justice System



How Are We Doing on Reducing Revocations to Prison?

Performance Measure	2019	2020	2021	2022	2023	2024	Goal: 2025	Goal: 2027
Percentage of adults exiting felony level supervision who are sent to prison.	21%	12%	10%	14%	14%	16%	15%	10%

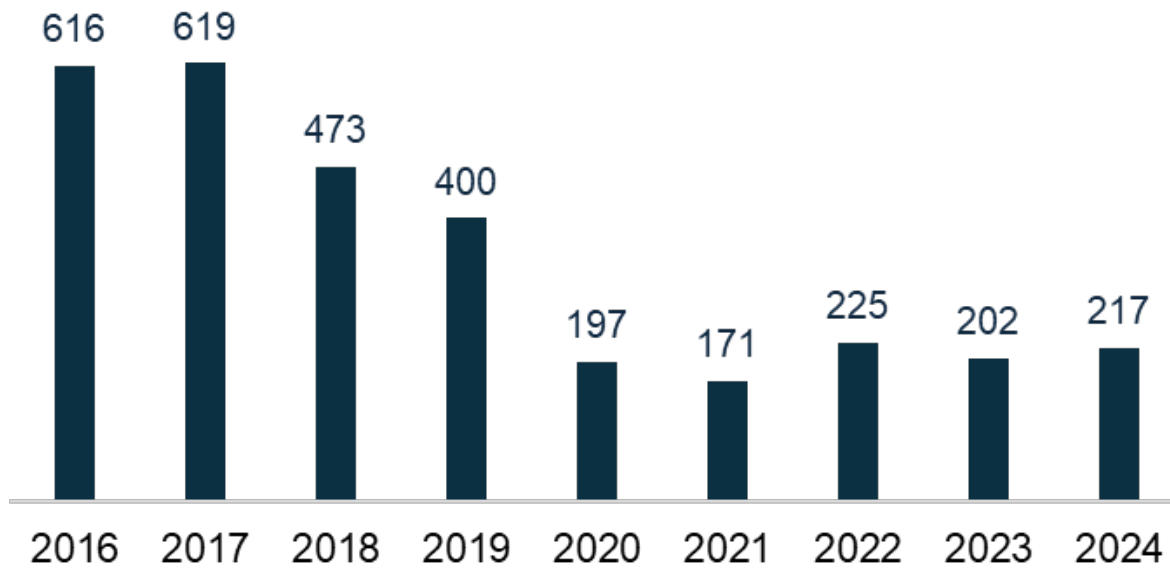
- Nationally, there is recognition that criminal justice system must work to address racial disparities, reduce mass incarceration, and improve outcomes.
- Historically, Ramsey County had one of the highest revocation rates in the state; We are now nationally recognized as being at the forefront of reform efforts.
- In 2024, 16% of adults exiting felony supervision were sent to prison, compared to 21% in 2019 and 29% in 2016.
- Ramsey County has sustained the reductions in revocations achieved during the pandemic.

How Are We Doing on Reducing Revocations to Prison?

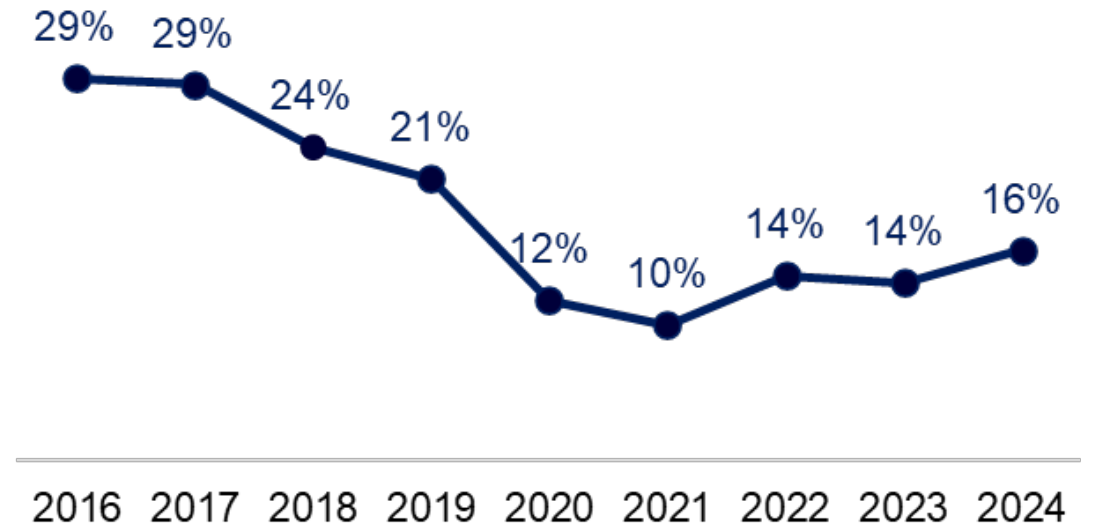
In 2024, 400 fewer residents revoked to prison compared to 2016.

The percentage of adults revoked to prison decreased from 29% in 2016 to 16% in 2024.

Number of adults on supervision revoked to prison

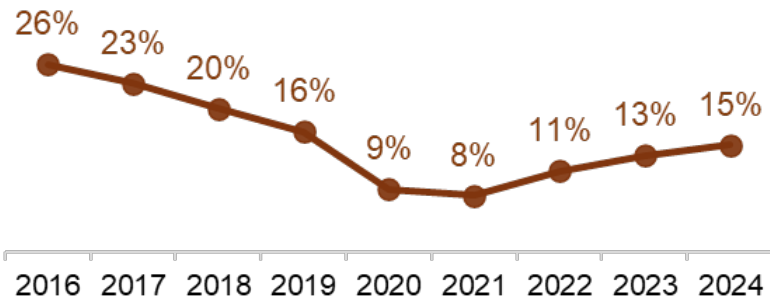


Percentage of adults on supervision revoked to prison

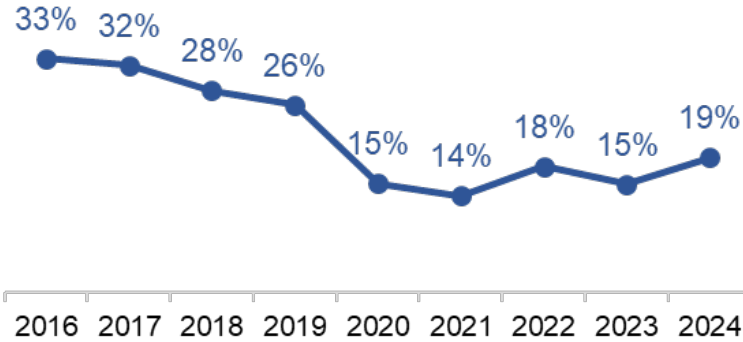


Revocation Rates Have Decreased for All Adults by Race.

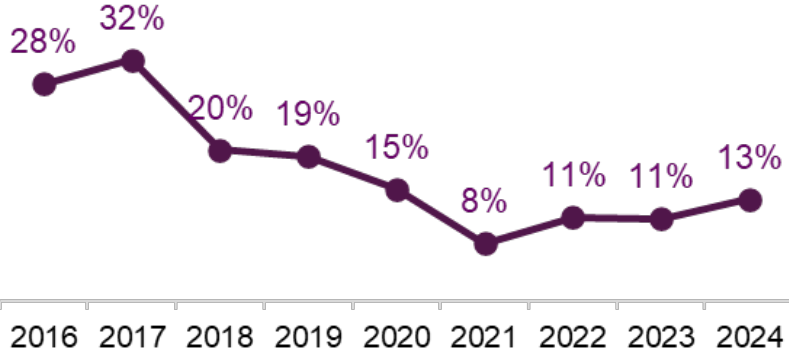
White



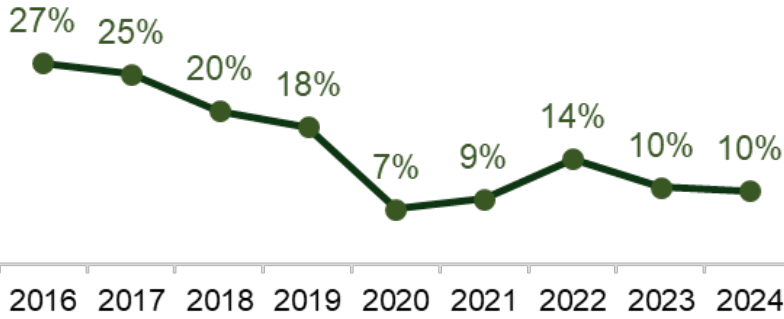
Black/African American



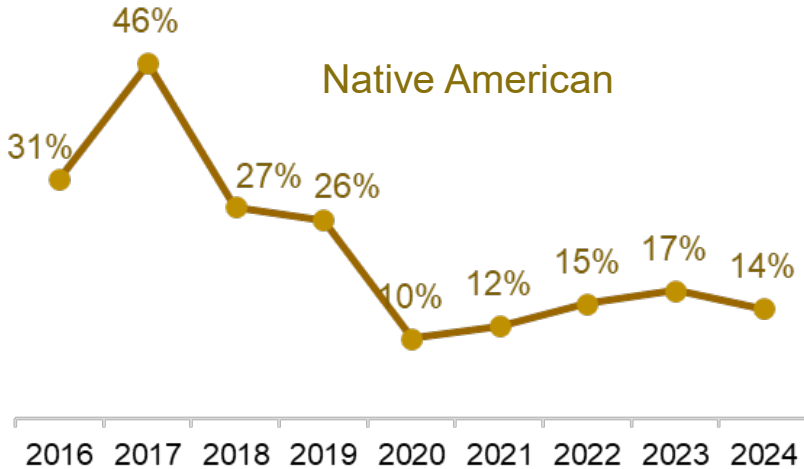
Asian



Hispanic/Latine



Native American



Strategies to Reduce Probation Revocations

Past

- Reducing Revocations Challenge*
- Fines and fees elimination
- Expanded early discharge criteria
- Expanded Probation Service Center (PSC) eligibility
- Reduced length of probation terms

Current/Ongoing

- Case planning
- Organizational culture and leadership investments
- Specialized caseloads
- Community Alternatives Program (CAP)
- Community Justice Specialists*
- Expanded community housing contracts*
- Cognitive Behavioral Programming

Future/Planned

- Minnesota Rehabilitation and Reinvestment Act (MRRA)
- Update the probation response model *
- Food security initiative*

* Community partnership

Meaningful Partnerships and Co-design

Partner	Initiatives
Community /Justice Impact Residents	RECEAT; Reducing Revocations Challenge; Hiring Panels
Community Providers	Youthprise Contracts; Housing contracts; JusticePoint
Service Team Partners	Food Security; Basic Needs QR Code
Second Judicial District	Judges Groups; Reducing Revocations Challenge; Treatment Courts
Ramsey County Attorney's Office	Reducing Revocations Challenge
Minnesota Department of Corrections	Supervised Release; MRRA

Closing Comments